CORRESPONDENCE

RELATING TO THE

PROPOSALS OF HIS MAJESTY'S GOVERNMENT FOR AN IRISH SETTLEMENT.

Presented to Parliament by Command of His Majesty.



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Correspondence relating to the Proposals of His Majesty's Government for an Irish Settlement.

Proposals of the British Government for an Irish Settlement, July 20, 1921.

THE British Government are actuated by an earnest desire to end the unbappy divisions hetween Great Britain and Ireland which have produced so many conflicts in the past and which have once more shattered the peace and well-being of Ireland at the present time. They long while I is Moreity the King, in the word in the contract of the property of the contract of th leysl co-operation with the free communities on which the British Ruspire is hased." They are convinced that the Irish people may find as worthy and as complete an expression of their political and spiritual ideals within the Empire as any of the numerous and varied nations united in allegiance to His Majesty's Throne; and they desire such a consummation, not only for the welfare of Great Britain, Ireland and the Empire as a whole, but also for the cause of peace and harmony throughout the world. There is no part of the world where Irelanden have made that home but suffers from our ancient feads; no part of it but looks to this meeting between the British Government and the Irish leaders to resolve these feeds in a new understanding,

honourable and satisfactory to all the peoples motived.

The free nations which compose the British Empire are drawn from many races, with different histories, seathings and selests. In the Deminion of Canada, British and French have long forgotten the butter conflicts which divided their ancestors. In South Africe, the Transmal long regreter the currer connects which current term ascessors. In South Artics are a manavial. Repetable and the Orange Free State have joined with two British colonies to make a great self-governing union under His Majesty's zway. The British people cannot believe that when Connade and South Africa, with equal or even greater difficulties, have to signally succeeded, Ireland will fail; and they are determined that, so far as they themselves can assure it, nothing

shall hinder Irish statesman from joining together to build up an Irish State in free and willing co-operation with the other peoples of the Empire.

Moved by these continuemben, the British Government invite Ireland to take her place in the great association of free rations over which His Majorty reigns. As cornect of their desire to obditerate old quarrels and to enable ireland to face the future with her own strength and hope, they propose that Ireland shall assume forthwith the status of a Dominion, with all the powers and privileges set forth in this document. By the adoption of Dominion status it is understood that Ireland shall enjoy complete autonomy in taxation and finance; that she shall maintain her own courts of law and poiges; that she shall maintain her own military forces for home defence, her own constabulary and her own police; that she shall take over the frish postal services and all matters relating thereto, education, land, agriculture, mines and minerals, secroses and an matters relating thereto, education, land, agraculture, mines and minemia, forestry, housing, labor, nummpoyment, transport, fand, public health, health incurance and she bigue traffic; and, in sum, that she shall exercise all those powers and privileges upon which the autocomy of the self-governing Deminiscies to based, subject only to the considerations set out in the enusing paragraphs. Guananteed in these liberties, which no foreign people can obtain the enusing paragraphs. Guananteed in these liberties, which no foreign people can obtain the member of the properties as a whole, the Deminiscies bottle each and accreally by virtue of their British followship a standing amongst the nations equivalent, not merely to their individual strength, but to the combined power and influence of all the nations of the Common wealth. That guarantee, that fellowship, that freedom the whole Empire looks to Ireland to

accept.
To this settlement the British Government are prepared to give immediate effect upon the following conditions, which are, in their opinion, vital to the walfare and safety of both Great Britain and Ireland, forming as they do the heart of the Commonwealth :

1. The common concern of Great Britain and Ireland in the defence of their interests by

land and sea shall be mutually recognised. Great Britain lives by sea-borne food her communications depend upon the freedom of the great sea routes. Ireland lies at Britain's side ocross the sea-ways north and south that link her with the sister nations of the Empire, the markets of the world and the vital sources of her food supply. In recognition of this fact, which nature has imposed and no statesmanship can change, it is essential that the Royal Navy alone abound costrol the sens around Ireland and Great Britain, and that each rights and liberties should be accorded to it by the Irish State as are essential for naval purposes in the Irish

harbours and on the Irish coasts. II. In order that the movement towards the limitation of armaments which is now making progress in the world should in no way be hampered, it is stipulated that she frish Territorial Ferce shall, within reasonable limits, conform in respect of numbers to the military establishments of the other parts of these islands.

III. The position of Irotand is also of great importance for the air services, both military and civil. The Boyal Air Force will need facilities for all purposes that it serves, and Ireland will form an essential link in the development of air routes between

the British Isles and the North American continent. It is therefore stipulated that Great British shall have all necessary facilities for the development of defence

and of communications by care.

IV. Great Britain loges that Learned will, in due course and of her own free will, contrilored Britain loges that Learned will, in due course and of her own free will, contrihoute in proportion to her wealth to the Begint Naval, Mühlary and Alt Forces of
the Empire. It is from secured that routenary recruitment for these forces will
be permitted throughout Ireland, porticularly for those famous Iriel's regiment
in the proportion of the prop which have so long and so gallantly served His Majesty in all paris of the world

V. While the Irah people shall every complete autonomy in taxvition and finance, it is essential to prevent a recurrence of ancient differences between the two islands, and in particular to avert the possibility of ramous trade wars. With this object in view, the British and Irish Governments shall agree to impose no protective duties or other restrictions upon the flow of transport, trade and commerce between all

VI. The Irish people shall agree to assume responsibility for a chare of the present debt of the United Kingdom and of the liability for pensions arising out of the great war, the share, in default of agreement between the Governments concerned, to be deter-tance. mined by an independent arbitrator appointed from within His Majesty's

In accordance with these principles, the British Government propose that the conditions of settlement between Great British and Ireland shall be embedded in the form of a testy, when the stable in the course he given by the British and Irish Parliaments. They look to which effect shall in due course be given by the British and Irith Parliaments. They look such an instrument to children or such an instrument to children or described in the property of the between Irish patriotism and that wider community of aims and interests by which the unity

or are smoot naugere is neary communicat.
The form in which the estimates is take effect will depend upon Ireland begand. It must allow for full recognition of the existing powers and privileges of the Parliament and devenment of Morthern Ireland, which cannot be adequated except by belt own occased. For their most of Morthern Ireland, which cannot be adequated except by belt own occased. ment of Northern Ironace, when cannot be manugated except by more with consensu. The their part, the British Government entertain an earness hope that the necessity of harmonisms co-operation amongst frishmen of all classes and creeds will be recognised throughout Iroland, and Occasion Minimizes the day when hy these means unity is schered, but no such semant action in he secured by force. Union came in Casada by the free consent of a provinces. So in he secured by force. If union came in Casada by the free consent of a provinces. So in the secured by force. If union came in Ireland by no other way, then content. There can, in fact, he no estilement on terms involving, on the one side or the other. In the state of the blood-thed and violence which all men of goodwill are longing to terminate. The Details and extension of the state of the sta on which all Ireland unites. But in no conditions can thay consent to any proposils which would kindle civil war in Ireland. Such a war would not touch Ireland alone, for partisans would flock on wann an pressua among.

I findle civil war in Judahad. Such a war would not touch Ireland abon, for partisans would flock to either side from Great Britein, the Empire and elsewhere with consequences more devastating to the welfare both of Ireland and the Empire than the conflict to which a true has been called this month. Throughout the Empire there is a deep desire that the day of violence should called this month. page and that a solution should be found, consonant with the highest ideals and interests of all parts of Ireland, which will enable her to co-operate as a willing partner in the British Common-

wealth. The British Government will therefore leave Irishmen themselves to determine by negotintions between them whether the new powers which the pact defines shall be taken over by Ireand as a whole and administrated by a single Itah body, or taken over separately by Southern and Northern Ireland, with or without a joint authority to harmonise their common interests. They will willingly assist in the negotiation of such a resilement, if Irishmen should so desire. By these proposals the British Government sincerely believe that they will have shattered the foundations of that anrient harded and distract which have disfigured our common history for centuries past. The future of Ireland within the Commonwealth is for the Irish people to

In the foregoing proposals the British Government have attempted no more than the broad outline of a actilement. The details they leave for discussion when the Irith people have signified

their acceptance of the principle of this pact. D. LLOYD GEORGE. (Signed) 10, Downing Street, S.W.1,

July 20, 1921.

TT. Reply from Mr. De Valera.

(Official translation) The Right Hon. David Lloyd George,

10, Downing Street,

Whitehall, London. Office of the President, Dublin,
Monaton House, August 10, 1921.
On the occasion of our last interview I gave it as my together that Dall Eireann could not, and that the Irish people would not, accept the proposals of your Government as set forth in the

mercen. We have poses and H fs. G. to d made digitised by the University of Southampton Library Digitisation Unit and her right to self-determination we appreciate and accept it. But in the simulations and express conditions concerning the matters that are vital the principle is strangely set aside and a claim advanced by your Government to an interference in our affairs and to a control which

Treland's right to choose for herself the path she shall take to realise her own destiny must be accepted as indefeasible. It is a right that has been maintained through centuries of oppression and at the cost of unparalleled sarrifce and untold suffering, and it will not be surrendered. We cannot propose to abrogate or impair it, nor can Britain or any other foreign State or group of States legitimately claim to interfere with its exercise in order to serve their own special

The Irish people's belief is that the national destiny can best he realised in political detachment, free from imperalistic entanglements which they feel will involve enterprises out of harmony that, as they would threaten no nation or people, they would in turn he free from aggression themselves. This is the policy they have declared for in policyite after planscrite, and the degree to which any other line of policy deviates from it must be taken as a measure of the extent

which military coercion less frustrated for centuries, can be obtained most readily now through smiceable but absolute separation. The fear, groundless through we helieve it to be, that Arish territory may be used as the basis for an attack upon Eagland's liberices can be most by reasonable

"Dominion status" for Ireland everyone who understands the conditions knows to be illusory. The freedom which the British Dominions enjoy is not so much the result of legal ensetments or of treation as of the immense distances which separate them from Britain, and have made interference by her impracticable. The most explicit guarantees, including the Dominion's acknowledged right to secree, would be necessary to secure for Ireland an equal degree of freedom. There is no suggestion, however, in the proposals made of any sixth. convenies. Instead, the natural posttion is reversed; our geographical situation with respect to Britain is made the basis of denials and restrictions unheard of in the case of the Dominious the smaller island must give military safeguards and guarantees to the larger and suffer itself

It should he obvious that we could not urgs the acceptance of such proposals upon our people. A certain treaty of free association with the British Commonwealth group, as with a parisal League of Nations, we would have been ready to recommend, and as a Government to negotiate and take responsibility for, had we an assurance that the entry of the nation as a whole into such

association would secure for it the allegiance of the present dissenting minority, to meet whose

sentiment alone this step could be contemplated. Treaties dealing with the proposals for free intertrade and mutual limitation of armaments as may seemly as may some to megocate. Authors ingrement for incintaining air communications, as well as military and other communications, can, we feel certain, also be effected. No obstacle of any kind will be placed by us in the way of that amooth commercial intercourse which is essential in the life of both (islands, and the heat customer and the best marked of the other. ratification to the National Legislature in the first instance, and spherquently to the Irish people as a whole, under circumstances which would make it evident that their decision would be a free

The question of Ireland's liability " for a share of the present debt of the United Kangdom" The question of ireland's hatshity. For a share of the present dent of the United Rangdom, we are prepared to leave to be determined by a board of arbitrators, one appointed by Ireland, one by Great Britain, and a third to be chosen by agreement, or in default to be nominated, say,

by the President of the United States of America, if the President would consent. As regards the question at issue between the political minority and the great majority of the Irish people, that must remain a question for the Irish people themselves to settle. We cannot aimst the right of the British Government to mutilists our country, either in its own interest or at the call of any section of our population. We do not contempists the use of force. If your Government stands saide, we can effect a complete reconciliation. We agree with you "that no common action can be secured by force." Our regret is that this wise and true principle which your Government prescribes to us for the settlement of our local problem it seems unwilling to apply consistently to the fundamental problem of the relations between our island and yours, The principle we rely on in the one case we are ready to apply in the other, but should this principle not yield an immediate settlement we are willing that this question too he submitted

to external arbitration Thus we are ready to meet you in all that is reasonable and just. The responsibility for initiating and effecting an honourable peace rests primarily not with our Government but with yours. We have no conditions to impose, no claims to advance but the one, that we be freed from assression. We reciprocate with a sincerity to be measured only by the terrible sufferings our people have undergone the desire you express for mutual and lasting friendship. The sole cause of the "ancient lends" which you deplore has been, as we know, and as history proves, the attacks of English rulers upon Irish liberties. These attacks can cease forthwith, if your Government has the will. The road to pence and understanding has open.

I am, Sir,
Faithfully yours,
EAMON DE VALERA. (Sloned)

III.

The Prime Minister's Reply to Mr. De Valera's Letter of August 10, 1921.

10, Downing Street, August 13, 1991. The earlier part of your letter is so much opposed to our fundamental position that we feel bound to leave you in no doubt of our meaning. You state that after consulting your colleagues you confirm your declaration that our proposals are such as Dull Rireann could not, and the frish our poestson absolutely clear. In our opinion, nothing is to be gained by prolonging a theoretical discussion of the national

Section within you may be writing to accept us compared with this or the great congression. Dominisons of the British Commonwealth, but we must direct your attention to one pittle spon which you lay some emphasis, and upon which no British Government can comprose, malely? the claim that we should actionvillegis the right of Healand to settled from her allagance, to the the claim that we should activations ago the right of resume to second roce nor assignize to the King. No such rapid one sever he acknowledged by us. The pocomphisid propinguity of Instand to the British Isles is a fundamental Incl.. The insteor of the two inheads for many extensive, however it is read, in sufficient proof that their destines are inclosed by links. Included sent members to the British Parliament for more than a bundered parameter of the property of the prop consistent manage as state time new entire to receive the server generally in the record from Group numbers in all the Irish provinces are profoundly statished to the Throne. These fresh permit of one snewler, and one only, to the chair that Buttain should negotiate with Ireland as a separate said forcing Power.

as a repurate said forcing Power.

made one condition only, of which our proposits plainly stated the effect. This Ireland about recognise the force of geographical and historical facts. It is those facts which govern the problem of British and Irish relations. If they did not exist, there would be no problem to

I pure therefore to the conditions which are imposed by these facts. We set them out clearly in six clauses in our former proposals, and need not restate them here, except to say that the British Government cannot consent to the reference of any such questions, which concern Great Britain and Ireland alone, to the arbitration of a foreign Power. We are profoundly giad to have your agreement that Northern Ireland cannot be correct.

This point is of great importance, because the resolve of our people to resist with their full power any attempt at accession by one part of freshal carries with it of necessity an equal resolve to resist any effort to occure another part of freshal to abandon its allegiance to the Grown. We Ireland may make for Irish unity within the six conditions already Isid down, which apply to Southern and Northern Ireland alike, but we cannot agree to refer the question of your relations with Northern Ireland to foreign arbitration.

The conditions of the proposed settlement do not arise from any desire to force our will upon people of another race, but from facts which are as vital to Ireland's welfare as to our own. They contain no decomition from Ireland's status as a Duminion, no desire for British ascendancy over

Our proposals present to the Irish people an opportunity such as has never dawned in their history before. We have made them in the sincare desire to achieve peace; but hayond them we mission valence. We make make seem in the sincere means to account them in principle. I shall be ready to discuss their application in detail whenever your acceptance in principle is communicated to me.

I am, Yours faithfully D LLOYD GRORGE

Bumon de Valera, Reg., The Mansion House, Dublin.

IV.

Reply received from Mr. De Valera, August 25, 1921.

(Official Translation.)

The Right Hon. David Lloyd George, 10, Downing Street, Whitehall, London.

Mansion House, Dublin, August 24, 1991.

Whitehall, London.

Sir,

The anticipatory judgment I gave in my reply of August 10th has been confirmed. I laid

the proposals of your Government before Bail Erreams, and, hy an unanimous vote, it has rejected them.

From your letter of August 13th it was clear that the principle we were asked to accept was

From your letter of August 18th it was clear that the principle we were asked to accept was that the "goographous prompuley" of Ireland to Britain imposed the condition of the sub-ordination of Ireland's right to Beslim's strategies interests as she conceives them, and that the vary length and persistence of the editor made in the past to compel trebad? a sequiscence is a foreign domination to unposed the condition of acceptance of the domination row.

We cannot believe but your decourance incended to commit benefit to a principle of observation and the contractional construction and the time with a principle of the militation indecestive descriptions of the contraction of the contraction

he make an issue of war by Grean Enfairn, we deplace it. We are as conscious of our responsibilities to the brings are we are midted of principle or of our collisions to the brings are we are midted of principle or of our collisions to the brings dead. We have not accept that, not do so such war, but I war be made upon at we must defend correleved and the state of the collisions of the state of the collisions of the collis

responsibility for the continuance of the conflict reds upon you.

On the basis of the broad quiling principle of government by the consent of the governed, punce can be accurad—a peace that will be just and honourable to all, and fruitful of exceed and enduring sintly. To negotiate meta peace, built likeman is ready to appoint its representatives, and, if your Government accepts the principle proposed, to invest them with plearary powers to meet and arrange with you far its applicantion in death.

I am, Sir, Parthfully yours, (Signed) EAMON DE VALERA.

The Prime Minister's Reply to Mr. De Valera's Letter of August 24, 1921.

Site,

The British Government in probability depends of sites, Leades, S. W. 19th Appat, 1921.

The British Government in probability depaysized by your five of Angue 1926, Who was delivered to an pointing. You write of the conditions of a most map between as a though now a site of the condition of the condition of the condition of the probability of the condition of the condit

which have shown a sympathy with the nose actions of Iride claums, they are regarded as the attents which the Rangue can reasonably office or Condent reasonably speet. The aday claude the contraction of the condent contains a contract the contract of the contract of the contract contains the contract contains the contract of the contract contains the contract of the contract con

Yes choice but our proposals irrely a surrelet of Technol' which extend points and subscriped. What are the clear Under the arthum which we have entitled used not not not because the conduction. What are the electric Under the arthum which we have entitled to large any and to make her own neglecton life; the would have complete power over texturies not large, engine on the in an appearant to the subscripe and the arthum of the engineering constant all the normal and optimized between 50 her more; the world have it also own he set at each case of the popular and the even in hald defines. All words, if not a "life the own her arthum of the world in the own her arthum of the popular and own of the popular and own of the own hald defines. All words, if not a "life the owner of her arthum of the popular and owner own hald defines. All words, if not a "life the owner of her arthum of the popular and owner own hald defines." All words, if not a "life the owner of her arthum of the arthum

We consider that these proposits completely full year with text the principle of the ordinates which year principles described in the principle of the ordinates which year principles described in the principle of the ordinates which was the first that the principle of the principles of

But when you argue that the relations of boiled with the British Bursties are compressed in principle to those of Fidendies of Rangies with the General reading of the Compression of th

"Never did monarch receive more undivided allegiance than the present iding from the men who in Ireland agintet the repeal of the Union. Never, too, was there a grosser calamny than to assert their they wish to produce a separation between the two countries. Never was there a greater mistake than to suppose that we wish to dissolve the connection."

And in a well-known letter to the Duke of Wellington in 1845, Thomas Davis, the fervent exponent of the ideals of Young Ireland, wrote:—

"I do not seek a raw appel of the Arts of Union. I vast you to retain the Limptical Parliament with it, Imperial power. I say no only to advence it if those cross what change it is pulso make a destinate it is provided as the contract of the contract to the contract to

The British Government here offered Broked at the GO Commit and Thuman Davis tasked, and Social persons. He shape, with principle of the plants to apport that the previously of government by the second of the generated to principle at comparing the second of the proposal control of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated to the principle of the second of the generated of the principle of the second of the generated of the gene

I cannot better express the British standpoint in this respect than in words used of the Northern and Southern States by Abraham Lincola in the First Insugencel Address. They were spoken by him on the brink of the American Civil War, which he was striving to avest —
"Physically speaking" the saidd "we cannot response, We cannot remove our respective sections from each other, nor bould an impossible wall between them.

"Physically speaking" (he said)" we cannot separate. We cannot remove our respective sections remembed other, nor build an impassible will between them. It is impossible, then, to make that intercourse more advantageous or more satisfactory after separation than before. Suppose you go to wer, you cannot fight strayer, and when, after much lose on both sades and no gain on either, you casse affeiting, the

I do not think it can be reasonably contended that the relations of Great Britain and Ireland are in any different case.

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In this and my provious letters I have set forth the considerations which must govern the attitude of His Mirely's Government in any negotiations which they muderbule. If you are prepared to examine how far these considerations can be reconciled with the aspirations which you represent, I shall be happy to meel you and your collegated.

I am, Sir,
Yours faithfully,
(Signed) D. LLOYD GEORGE.

Eamon de Valera, Esq., Mansion House, Dublin,